

Addressing barriers to zero emission trucks in Queensland to 2025





About the Queensland Transport and Logistics Council (QTLC)

The Queensland Transport and Logistics Council (QTLC) is a cooperative industry and government advisory body that provides advice to industry stakeholders and state and federal governments on the development, planning, regulation and operation of freight and logistics transport, infrastructure and services in Queensland.

The QTLC advocates for the provision of infrastructure, regulation, and policy that will support sustainable freight transport and logistics in Queensland.

The QTLC supports the efficient movement of freight to support sustainable and productive economic development and prosperity by pursuing:

- appropriate and ongoing investment in supply chain infrastructure
- integrated regional and urban planning frameworks that secure land for current and future freight corridors
- an access policy and regulation environment that facilitates productivity and innovation
- efficient integration and linkage of freight and logistics systems across the whole supply chain.

The QTLC works towards operational and strategic solutions to impediments and issues within the freight supply chain with both long term and immediate benefits for industry.

More information on the QTLC and its activities can be found at www.qtlc.com.au or email admin@qtlc.com.au



About MOV3MENT

MOV3MENT is an advisory firm specialising in the three E's (energy, environment, and economics) of cleaner vehicles and fuels.

Our knowledge and advice are built on practical, cost-effective improvements that benefit vehicle users and the community. This includes a specific focus on heavy vehicle operators, suppliers, and policymakers.

Beyond practical fleet improvements, we help governments develop programs and policies that leverage this knowledge to overcome barriers to improvement, demonstrate real-world benefits, and increase awareness and knowledge. This includes innovation projects that accelerate the transition to renewable energy, and which use information to transform the market – like our world-first Smart Truck Rating.

We're also fiercely proud of the things that set us apart: our independence, our principled approach, and our evidence-based advice. Find out more on our website www.MOV3MENT.com.au





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EXECUTIVE SUMMARY

QTLC engaged MOV3MENT to work with the Queensland freight and logistics community to explore the challenges and opportunities in transitioning to Zero Emission (ZE) trucks. This report considers the current market for ZE trucks in Australia, the market potential to 2025, and the factors that are constraining growth as well as those that would enable it. The analysis considers the technical, economic, and cultural elements associated with purchasing ZE trucks. It also considers the influence of freight customers and corporate social responsibility drivers for change.

ZE trucks are those that can run on electricity or hydrogen, both of which can be sourced from renewable sources and can eliminate tailpipe emissions. These technologies provide a path to reducing emissions from road freight to mitigate an increasing freight task that would otherwise drive up emissions. ZE trucks will be required to meet the Queensland Government's commitment to Net Zero carbon emissions by 2050 and contribute greatly to clean air and energy security.

Queensland has a handful of ZE trucks on the road and a few projects in the pipeline, but the share is well below 0.5% of new sales. The Queensland freight task can provide great early deployment opportunities for ZE trucks – particularly in urban operations where rigid trucks carry out 70% of their activity by kilometre.

Of the many barriers identified in the project, model availability and compatibility, economic suitability, and confidence derived reliable information remain the main stumbling blocks. Despite these there are technical and economic sweet spots for ZE trucks. The assessment in this paper finds that in 2025 (or before) battery electric trucks can be technically and economically viable in the following applications:

High confidence of compatibility for battery electric trucks in 2025	Urban delivery trucks	Low frequency stopping waste compactors
Moderate confidence of compatibility for battery electric trucks in 2025	Regional delivery trucks	High frequency stopping waste compactors

Hydrogen trucks are not expected to achieve economic viability in Queensland this side of 2025 despite many segments of the truck market being technically viable. The cost of hydrogen vehicles and refuelling equipment is expected to continue to be the main hurdle.

The premise of this paper is that potential uptake in these viable segments is not being met due to an underdeveloped market. Most fleets and supporting organisations that joined the consultation workshops were keen to engage in the transition to ZE trucks when fit-for-purpose models are available and if it makes financial and organisational sense. However, this situation exists today in some applications and yet only a handful of ZE trucks were added to Queensland's roads in 2020.

The remaining market maturity and cultural barriers to satisfy the uptake potential are shown below.



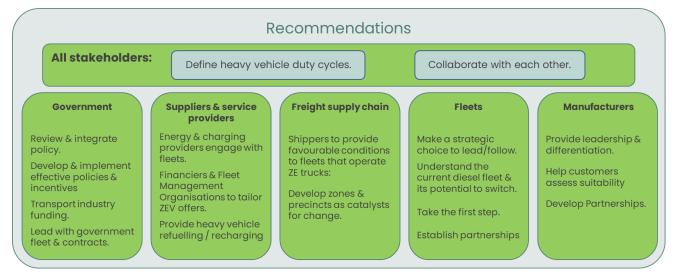


These barriers are each unique but also interact with one another. For example, the confidence barrier must be resolved for transition to occur, and resistance to change will hinder growth in confidence. These barriers can be resolved by developing the market with more vehicle options, supportive regulations, and information that builds capacity and confidence in those making fleet investment decisions.

The paper provides recommendations for various stakeholder groups in the road freight ecosystem. Actions are considered as either:

- Foundational required to achieve much more than organic uptake of a few trial ZE trucks.
- Supporting policy enabling actions to overcome barriers and normalise ZE trucks.
- Accelerative provides a boosting effect on the organic baseline ZE truck uptake.

Details can be found in Section 9 but are summarised in the image below by stakeholder group.



Two projects are suggested to accelerate transition and demonstrate ZE trucks in action in Queensland. They are prioritised to directly address the confidence barriers that the industry faces.

Accelerator opportunity 1

Establish a zero-emission vehicle funding launchpad

Two factors that consistently emerge as holding back ZE trucks are model availability and fleets having confidence in the overall commercial proposition. In Australia, both fleets and manufacturers need support to make the leap to ZE trucks. One or two trucks on the

road can help provide specific learnings, but projects delivering a greater impact should be prioritised and encouraged. A competitive launchpad fund could be established to provide support via two streams:

Manufacturers - to engineer and develop models for local deployment.

Fleets - to supplement the total cost of ownership gap and provide confidence.

New Zealand has run a similar program over 4 years which has led to dozens of deployments and various new models and body styles of ZE truck becoming available in the market.

Accelerator opportunity 2

Zero emission transport precincts and hubs

Large transport hubs could become ZE transport accelerators to set the stage for early adopters and leader fleets. Demonstrating the technology in action, collecting data, and linking participants, has been one of the best tools to build confidence for decision makers.

- High traffic areas can act as a launch pad by providing:
- aggregated demand for vehicles and fuels
- a hub for fleets to try out ZE models provided by manufacturers
- shared resources & learnings for fleets, industry & government
- a platform to explore infrastructure solutions
- a demonstration leadership in new technology and sustainability

Examples where this concept could flourish: Port of Brisbane, Brisbane Markets, Agtech and logistics hub Toowoomba, InterlinkSQ Toowoomba, other ports, intermodal hubs and logistics centres.

A similar approach is being taken at the Port of Los Angeles with various hydrogen and BEV truck deployments and trials.

A single organisation or group cannot achieve this alone. To move Queensland forward toward the adoption of zero emission trucks will require action from all stakeholders. The earlier all stakeholders start the quicker society, and the economy will benefit.



GLOSSARY

ABS	Australian Bureau of Statistics
ABS	
BEV	Battery Electric Vehicle ("fuelled" by electricity only)
CNG	Compressed Natural Gas
DC	Direct Current
DNSP	Distribution Network Service Provider (electricity poles and wires)
FCEV	Fuel Cell Electric Vehicle (fuelled by hydrogen gas only)
GHG	Green House Gas
GVM	Gross Vehicle Mass
ICE	Internal Combustion Engine vehicle (diesel or petrol fuelled)
LNG	Liquefied Natural Gas
LR	Light Rigid (licencing)
MR	Medium Rigid (licencing)
NACFE	North American Council for Freight Efficiency
NGO	Non-Government Organisation
OEM	Original Equipment Manufacturer
TCO	Total Cost of Ownership
ZE	Zero Emissions (within the scope of this project, either battery electric or hydrogen fuel cell powered trucks).
ZEMO	UK NGO for zero emission mobility
ZEV	Zero Emissions Vehicle



1. Background

1.1. Project Overview

QTLC is a connector for the trucking and freight industry in Queensland and advocates for sustainable freight solutions for the state. Zero Emission Vehicles (ZEVs) are an emerging opportunity for a step change toward this goal. But there is significant uncertainty about the suitability, cost, and timing of these technologies.

The Australian truck market has some unique requirements, and the tasks undertaken vary greatly. Zero emission trucks are likely to be suitable in some applications but not all. Without strong policies or support mechanisms, market acceptance of these technologies is likely to be slow, lumpy, and constrained by various barriers.

QTLC feels industry's view is paramount to any policy and action development. Meeting fleets where they are in their journey is a critical part of the change process. This project engaged with fleets from across Queensland spanning many freight types, to understand the challenges they face in transitioning to ZE trucks. Across three workshops, the project team consulted with 14 fleets, 4 peak bodies, and 8 service suppliers covering a wide range of the industry in Queensland. Their broad and eclectic views on the present and future potential of ZE trucks provided a 2021 snapshot and deep insights into what they believe they need to begin or continue their transition.

This report considers the current market for ZE trucks in Australia, the market potential to 2025, and the factors that are constraining growth and that would enable it. The analysis considers the technical, economic, and cultural elements associated with purchasing ZE fleets. It also considers the influence of customers of freight services and corporate social responsibility drivers for change. The main focus is on five critical aspects of the transition:

- Background to why zero emissions trucks are coming to the market and why they are needed.
- The segments of the truck industry where ZE trucks are likely to be most suitable for early adoption (technical sweet spots).
- The types of fleets and operators for which ZE trucks are most suited (commercial sweet spots), including the triggers or hurdles to uptake.
- Gaps between fleet perceptions and reality to help shape effective policies and actions that make a difference to operators who want to transition to ZE trucks.
- What policies and industry support mechanisms could address the barriers and expedite the transition to ZE trucks?

In its role as an advocate for optimal transport and logistics policy, QTLC hopes this report will help industry, government, and other stakeholders to better understand ZE truck and support their uptake. This is particularly important in the context of the Queensland Government's commitment to net zero emissions by 2050 and a zero-emission vehicle strategy.



1.2. The Premise

Figure 1 below outlines the nested market diffusion of ZE trucks due to various types of barriers which are explained below. The Australian new truck market is typically around 35,000 trucks per year, and for simplicity it is expected the market will be similar in 2025. Last year (2020) sales of ZE trucks were around 50 units, mostly light and medium rigid battery electric models, represented by the small red square I the corner of the figure. This burgeoning volume far underperforms the wider market potential now and is expected to remain that way if left to grow organically.

Of the total market, the *technically capable* volume is that proportion of new trucks that could perform duties with current ZE technology. Technical restrictions are mostly due to payload and range/charging time constraints.

The *economically viable* proportion of the *technically capable* applications are those that would be able to carry out their task with total cost of ownership (TCO) similar to, or less than, a diesel truck. There are several applications where ZE trucks are economically viable or very close today.

The *likely potential* (yellow) box is the proportion of sales that <u>could be</u> ZE trucks in 2025, if all barriers were removed and the ZEV market was sufficiently mature. Many barriers, both real and perceived, contribute to this potential being constrained. The recommendations of this paper are focussed on maximising this potential by removing barriers and maturing the market.

The difference between economic viability and likely potential represents those fleets that will not be persuaded by any measures in this timeframe and will continue to purchase diesel trucks regardless of the economic viability of ZE trucks in their application.



Figure 1 – The barriers that constrain ZE truck uptake in the Queensland market



2. What is a zero-emission truck?

2.1. ZE truck basics

Terminology and definitions are important, because there is some market confusion about differences of new technologies that enable zero emissions operations. A hybrid truck is simply the most efficient version of an internal combustion engine vehicle that can recover and store a small amount of energy (usually in a battery) during deceleration. However, hybrids are not powered by externally supplied electricity, and they still emit tailpipe emissions. This project only considers vehicles that can operate without producing tailpipe emissions. These are typically (depicted in Figure 2 below):

- a Battery Electric Vehicle (BEV), charged with electricity via cable and plug or other means
- a Fuel Cell Electric Vehicle (FCEV), fuelled with hydrogen to power a fuel cell
- Plug-in Hybrid Electric Vehicle (PHEV) combines electric power and internal combustion common in light vehicles but not trucks, they can briefly operate without emissions but are not explored in depth in this report.

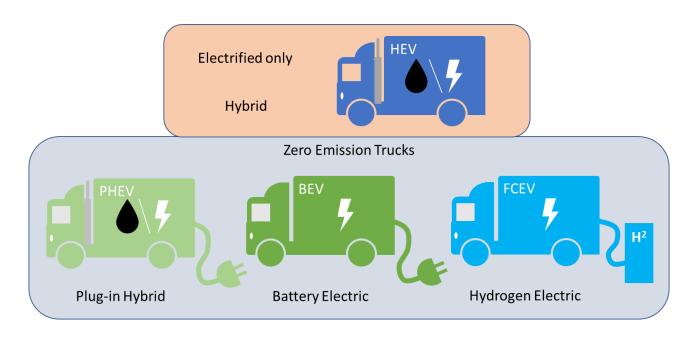


Figure 2 – Different types of electrified vehicle technologies (HEV, PHEV, BEV, FCEV)



Both battery and hydrogen powered trucks are driven by an electric motor supplied with electricity from a battery. Battery electric trucks have a much larger battery that is externally charged with electricity usually sourced from the power grid, usually at the depot. Hydrogen vehicles have onboard hydrogen tanks filled via dispenser which may be at the depot or at a fuelling station. The hydrogen feeds a fuel cell which combines it with air to make electricity, producing water as a by-product. The generated electricity is provided to a battery and, as with a battery electric truck, powers the electric motor to propel the truck. Figure 3 below provides the layout of both technologies.

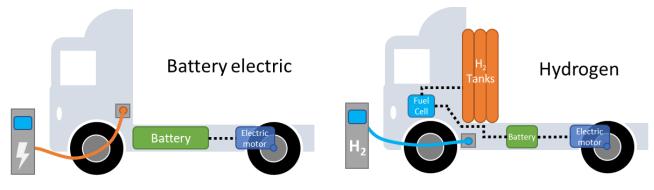


Figure 3 – Technology layout for battery and hydrogen trucks

The Australian truck market has options for battery electric and hydrogen in different chassis styles and mass categories. There are no plug-in hybrid trucks on offer locally in 2021. There are many more ZE truck models and arrangements available overseas that are not offered in Australia. Many overseas ZE models are not directly transferrable here due to different vehicle standards and many are offered in left hand drive only at this time (incompatible with Australia as a right-hand drive market).

Zero Emissions technologies differ from diesel in many ways, as described in the table below.

- Energy efficiency
- Emissions (carbon, pollution, noise)
- Upfront cost, total operating cost
- Filling time

- Infrastructure requirements
- Payload capacity
- Maintenance
- Longevity



	DIESEL	F BEV	FCEV	Additional Information
Energy efficiency (fuel)	39% (1)	>77% (2)	54% (3)	Internal combustion engines are inherently inefficient, losing more than 60% of the fuel energy to waste heat, while electric motors are highly efficient. Batteries lose very little energy in the charging and storage process. Green hydrogen for a FCEV suffers energy losses throughout the generation, transport, filling, and electricity generation process; as well as fugitive emissions from leaks.
Emissions	X	\checkmark	~	ZE technologies have far lower noise output than diesel engines and have no tailpipe emissions. Both can be powered from renewable electricity, even if some charging of a BEV might be expected from Queensland's high carbon intensity electricity grid. Most hydrogen available in Australia today is derived from fossil fuels (4) with green hydrogen production is in its infancy but expected to increase.
Cost (TCO combines capital and running costs)	-	Purchase cost higher. Running cost always less. TCO can be less than diesel.	Purchase cost much higher. Running cost and TCO not likely to be less by 2025	Diesel is a cheap fuel (in Australia), and diesel trucks are currently 33-50% cheaper than an equivalent new BEV truck. BEV with significantly lower running costs can pay back its higher capital costs to have a lower TCO than diesel in some applications now. Unsubsidised, Hydrogen is expected to be more expensive than all other technologies for the foreseeable future.
Filling time	~10 minutes	Several hours (in dwell time)	Similar to Diesel	Diesel filling time is generally around 10 minutes and Hydrogen can be similar. BEV recharging takes longer but usually has no operational impact as it will occur in downtime.
Infrastructure requirements	In place	Often depot based, some issues at scale. Public charging rarely required.	Limited infra- structure, very high cost	Battery electric trucks can be charged at the depot, and this suits most initial (sweet spot) deployments, for which extensive public charging may not be required. For large fleets, depot electricity supply may be constrained, and grid connection upgrades may be required. Hydrogen filling stations are rare, and high cost makes depot solutions challenging. Likely to become more prolific by 2025.
Payload impact	-	Mass and Volume	Volume	Both ZE technologies can impact on payload due to the space they occupy in the chassis. Large, heavy battery in BEVs will erode more payload potential. Hydrogen tanks can sometimes be packaged successfully but may take up load space. Not all trucks run at mass/volume limits so some will not be affected.
Maintenance	-	Much lower requirement	Much lower requirement	ZE technologies require less frequent, less significant powertrain maintenance than diesel trucks. In applications with high brake wear, regenerative braking reduces replacement intervals by up to 6 times. FCEVs require highly filtered air for the fuel cell which can increase maintenance in dusty environments.
Longevity	-	Batteries degrade over time, will likely need replacing later life	Batteries and fuel cells degrade. Fuel cell life is not clear.	Lithium-ion batteries degrade slowly as they are charged and discharged and often considered no longer operationally suitable when they reach 70% of their original capacity. It is widely considered that a BEV battery life will be around 10 years in operation before needing replacement, but this will vary with charging speed and cycles. Fuel cells reduce efficiency as they are used and, like batteries, are expected to require replacement at some point in the vehicle's life

Table 1 – Summary comparisons of fuels and technologies



2.2. Trucks are diverse

Being fit-for-purpose is a critical requirement for any truck and each application has very different demands. Because of this, trucks vary greatly in how they look and what they do. Different aspects are shown in the diagram below. Firstly, size, weight, and axle configuration affect roads and traffic compatibility, so these are usually regulated – from small, 2-axle trucks at 4.5 tonnes, to multi-trailer road trains over 130 tonnes (see left wedge). Secondly, the freight and/or equipment carried determines the type of body or trailer (bottom wedge), which includes fully enclosed bodies, flat trays, tankers, tippers, multi-level decks, and powered equipment. A third consideration is the work trucks do, or the duty cycle (right wedge). Combined with vehicle size and weight, the duty cycle is most important in determining a vehicle's energy use. These different applications also entail vastly different routes and distances per day.

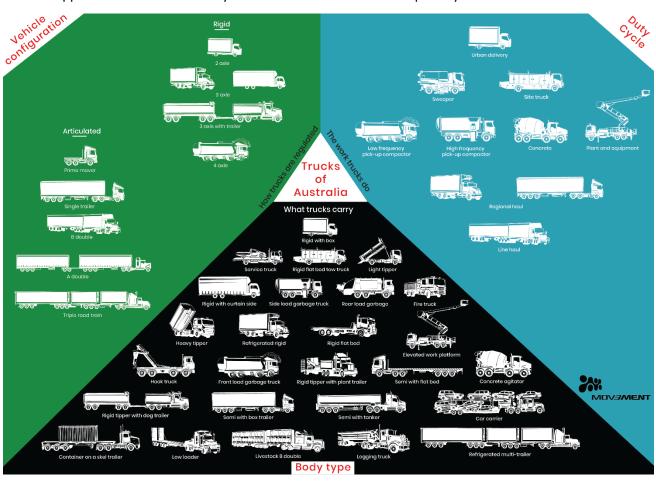


Figure 4 – Trucks of Australia: by configuration, duty cycle and body type

The various demands of different tasks include an energy requirement. This is not normally a constraint for diesel, but ZE trucks (particularly BEVs) are energy-limited – or the amount of energy they need to carry defines their suitability for specific tasks in terms of payload constraints, energy access, and top-up time. A better understanding of ZEV suitability therefore requires a segmented analysis of different applications.

In the absence of a nationally agreed framework, this project defined the truck fleet in nine segments to consider the suitability of ZE technology, as outlined in the table below. These segments describe different duty cycles which are not necessarily defined by the size of the truck but by the work it does, consistent with the approach used in several state and national fleet energy/emissions programs.





Segment	Share of	Explanation	Example
	new sales		
Urban delivery		Predominately low speed drivingFrequent stoppingLow average speed	 Residential grocery delivery Parcel delivery Fast moving consumer goods (FMCG) distribution
High frequency pick-up compactor		 Waste truck stopping at each house Lifting bins 100x a shift Very high fuel and brake use 	 Side-lift or rear access residential waste collection
Low frequency pick-up compactor		 Waste truck stopping tens of times per load for larger lifts/bins Higher average speed 	 Rear access parks and garden waste collection Front forklift industrial waste compactor
Site truck		 Primarily carries tools/equipment to site Similar to urban/regional but stops at site for long periods 	Construction worker's truckMechanic/service truck
Concrete		 Dedicated concrete agitator with high ancillary energy requirements 	• Concrete agitator/mixer
Plant & equipment truck		 High proportion of the vehicle's energy is use for ancillary work (not driving) 	 Pump truck Elevated work platform truck
Sweeper		 Rigid truck with wash/vacuum body, very high fuel consumption 	Municipal road sweeper
Regional haul		 More highway than urban driving Only a few delivery stops Single shift 	 Brisbane to Toowoomba DC to DC DC to single end user delivery
Line-haul		 Vast majority highway/high speed driving multi stint/shift away from base High amount of energy carried onboard 	• Intra and inter-state line- haul

Table 2 – Truck segmentation



3. Why transition to zero emission trucks?

Emissions

Transport is the third largest sector for carbon emissions and represents 13% of Queensland's total GHG emissions. Heavy vehicles are the second largest source of road transport emissions but unlike others their emissions are projected to continue rising over the coming decade (Figure 5). This growth will be driven by an increasing road freight task, fuelled by growth in the economy and population. Simply continuing with the same fuels and vehicles, emissions will rise in lock step with the growing road freight task.

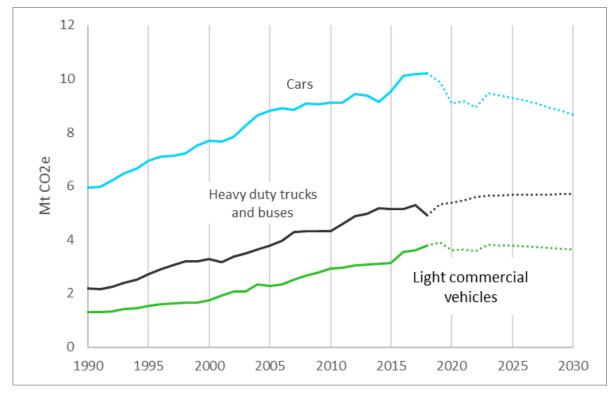


Figure 5 - Queensland's major transport emitters, based off (5), (6)¹

The Queensland Government has committed to net zero emissions for the state by 2050, a target the transport sector will not meet without significant adoption of ZE vehicles, ideally powered by renewable energy.

Energy security

Diesel trucks burn 3,029 million litres of diesel in Queensland each year, of which the vast majority is imported. This reliance on a supply chain and commodity susceptible to price shocks and supply disruptions leaves the sector dependent and vulnerable. Zero emission trucks offer operators more control over their energy, a lower price fuel, potential self-sufficiency, and support for the local economy instead of offshore beneficiaries.

¹ Historical values from Queensland data, future values based on national projections.



Cleaner air

Tailpipe emissions comprise both greenhouse gases (contributing to climate change), and diesel exhaust contributing to air pollution. Heavy diesel engines also emit noise that impacts on the community. A recent Austroads study found that in Australia, heavy freight vehicles are currently causing over \$600 million per year from pollution-related health costs (7). The majority of this burden is in urban areas as air pollution is a local problem borne by State health systems and lower economic productivity. In contrast, zero emissions trucks emit no tailpipe emissions.



Trucks have long been a source of noise pollution but with electric powertrains this will change. The electrified powertrains in zero emission trucks are much quieter than diesel engines, particularly at lower speeds and when accelerating and braking.

Potential for lower costs

Fleet purchase decisions are largely driven by the whole-of-life costs with environmental considerations a lower priority. ZE trucks will need to become a lower cost vehicle to own than diesel trucks if they are to be widely adopted. This is already the case for BEVs in some applications today and will expand to others with new models and lower prices.

During the industry consultation for this project, participants recognised that ZE trucks offer several benefits to truck operators and society at large. Of those, it was the leadership and branding benefits that stood out strongest. Operators and their customers can benefit from the messaging and signal that ZE trucks send. Participants also recognised the potential emissions reductions, operating cost savings, and operational simplification that ZE trucks can unlock.

Navigating and supporting the transition of even some of the road freight task to be carried out by ZE trucks will unlock these and other benefits.

The workshops participants resoundingly identified that:

The long-term success of the trucking industry was dependent on a transition to ZE trucks. But emissions reduction was not as front of mind in fleet purchase decisions as it could be.

Many of those who have bought ZE trucks to this point have done so for:

• **Industry leadership** (City of Sydney, ACT government, Moreland Council), which could be environmental leadership, technology leadership, corporate social responsibility, knowledge generation, preferential supply, competitive advantage, or just looking to new business models.

OR

• Supporting/complying with customer's leadership ambitions (e.g., IKEA contract spurring Kings and All-Purpose Transport to invest in electric delivery trucks).





4. Current state of play for ZE trucks in Queensland

Zero emission trucks and alternative fuels more broadly represent a fraction of the new truck market in Australia, struggling well below 0.5% market share even at their peak over the last decade. While there was a slight uptick in sales in 2020, the Australian market is yet to exceed more than 100 sales per year for all alternative fuelled and powered trucks (includes hybrid, CNG, LNG, EV and Hydrogen) as shown in Figure 6.

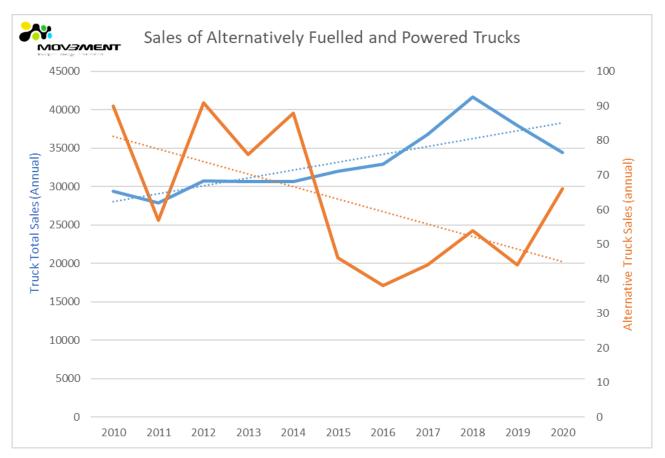


Figure 6 - National sales of alternatively fuelled and powered trucks

Uptake of zero emission trucks in Queensland

There are currently three publicly known ZE trucks active in Queensland servicing municipal works, infrastructure services, and general freight markets. A hydrogen deployment is expected in the near future in a minerals operation (Figure 7).



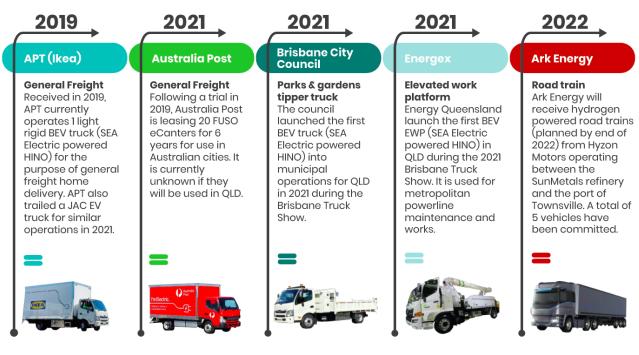


Figure 7 - ZEV Truck uptake in QLD: Major Fleet Actions

Availability in the Queensland market

SEA Electric and Volvo Trucks are currently the only Original Equipment Manufacturers (OEMs) offering a BEV model for sale via a dealer network in Australia, with other offerings currently being distributed directly from the manufacturer or importer of the vehicle(s). This presents a significant challenge to operators looking to purchase a model as it represents a perceived risk for effective aftersales support. Even for models that are available, regional dealers are not necessarily qualified to service BEV vehicles, and this may present a challenge to regional freight operators. For models only available from head office, this may challenge operators as a deviation from the norm, with both large and small operators having long term and mutually beneficial partnerships with their local dealers.

The unique Queensland freight task

Queensland's unique geography and spread-out regional centres create unique challenges to the freight industry and its adoption of ZE trucks into some applications. However, the proportion of urban kilometres in Queensland is similar to other large states. As can be seen in Figure 8, around 70% of all rigid truck kilometres travelled in Queensland are in urban areas. This suggests an opportunity for those rigid trucks to transition to ZE technology.

Many articulated trucks typically operate outside urban areas but around 30% of Queensland's articulated truck activity is in urban environments. Some proportion of this may suit battery electric powertrains when they are offered, but activity away from the cities doesn't preclude their suitability. Hydrogen FCEV trucks may also be technically capable on most operations articulated trucks undertake when casts fall within an acceptable level.



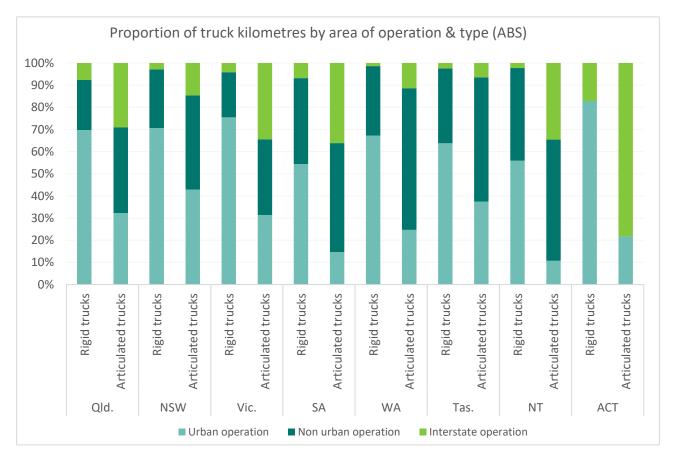


Figure 8 -Proportion of road freight kilometres by Urban and other operation (8)

Perhaps most importantly, the same ABS data (8) shows that the average daily kilometres travelled by a rigid truck in Queensland is 60-84km per day, which less than half the driving range of most battery electric truck models available today. In contrast, articulated trucks on average travel 240-336km per day, a more sizable task but not as high as may be perceived.

Average daily km travelled by QLD trucks Rigid 5 day week = 84km, 7 day week = 60km Articulated 5 day week = 335km, 7 day week = 240km

Ultimately, the compatibility of ZE technology is dependent on the individual truck's task and can be compatible in both regional and metropolitan settings under the right circumstances and with the right infrastructure.



5. Mapping barriers

There are many barriers constraining the uptake of ZE trucks – internal and external to organisations; perceived and real. They broadly fall into three groups – technical, economic, and market maturity barriers.

5.1. Technical barriers

The technical barriers are the objective limitations of the current technology. This encompasses both limitations of the vehicle itself (e.g. range, payload) and supporting infrastructure (e.g. charge speed). They can be characterised as follows.

Payload impacts – All ZE truck options will have an impact on vehicle loads. Even when the diesel engine and transmission have been replaced with a smaller and lighter electric powertrain, a ZE truck requires additional space and weight to carry the required energy, in the form of batteries or hydrogen tanks.

In applications which have low energy demands and rarely run with maximum payload, there will only be a small or no effect on operations. Examples would be urban delivery and site trucks. In other cases, such as line-haul, the size and mass of the required storage could have significant payload impacts.

Charging time – BEV trucks take longer to charge than simply refilling a diesel tank. The time taken depends on the vehicle, charger, and the amount of energy required. There is a potential for this to adversely affect operations. For example, an urban delivery vehicle working one eight-hour shift and parked overnight at its depot would more than likely be able to recharge with no operational impact. On the other hand, trucks travelling very long distances or working multiple shifts may struggle to recharge in the available time.

Hydrogen filling time – FCEV refilling generally takes a lot less time than BEV charging. Hydrogen filling on heavy vehicles is expected to be like that of diesel but can be delayed due to pre-fill refrigeration of the gas in the dispenser (9).

5.2. Economic barriers

Beyond the technical barriers, ZE trucks will never be adopted unless it is economically feasible to do so. Practically, this means that the total cost to a business of running ZE trucks must be at least similar to or lower than the total cost of running diesel trucks. The economic barriers can be characterised as follows.

Vehicle purchase cost – Both BEV and FCEV trucks are currently far more expensive to purchase (or lease) than the diesels they would replace. The potential resale value of the truck is also a concern, because it is hard to estimate the future resale value of equipment that so far has only been sold in very limited numbers, and whose usability depends on refill infrastructure that is limited or non-existent in many areas.

Vehicle running costs – Less obvious than purchase costs, running costs include not only direct costs like fuel (diesel, hydrogen, or electricity) but also insurance, maintenance, registration, and labour required to operate and maintain the new technologies. The reliability of a truck is a major cost to a business – expenses are incurred with planned downtime, but even more with unplanned downtime and roadside breakdowns.



Technical







Infrastructure cost – Diesel refuelling infrastructure is ubiquitous, relatively low cost, and amortised across many users. However, most ZE trucks (except some BEVs charged overnight) will require a business to have access to newly installed charging equipment or a hydrogen refuelling station.

Operational flexibility – Although most trucks are purchased with a single purpose or application in mind, it is more common for a truck to be reassigned for some periods to other duties which can be very different in terms of locations or range. Diesel trucks have this flexibility. All current ZE trucks have limitations in terms of range and/or refuelling/recharging locations. A ZE truck that is purchased as ideal for a certain application within a business may not be so flexible to fill in other roles as needed.

5.3. Market maturity

The ZE truck market is in its infancy worldwide, even more so in Australia. This situation presents barriers of its own, as well as exacerbating some technical and economic barriers. Even in the US, where the electric truck market is significantly more mature than Australia, there are still many unknown factors (Figure 9).

Technical Market maturity Economic

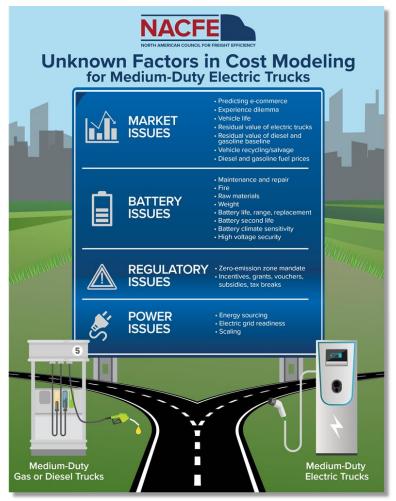


Figure 9 - Unknowns in the business case for medium duty electric trucks (10)

Whilst there are only a few suppliers of ZE trucks in Australia, and low numbers of fleets using them, the main barriers that this immature market presents are:



Rapid pace of change – the ZE truck market and its supporting infrastructure is advancing rapidly, reducing the payload/range compromise, charging time, and costs. In this fast-changing market, the promise of radical improvements may in itself be a barrier to adoption as fleets hold off purchases with the expectation that the technology available "next year" will be cheaper or better for their application.

Vehicle availability – Even if a fleet is very keen to transition to ZE trucks, they have a very limited choice of models to meet the operational needs of their specific applications.

Energy/fuel and infrastructure availability – Truck operations rely on supporting infrastructure to be successful. Inadequate access to energy (electricity, chargers, hydrogen, hydrogen fuelling stations) or maintenance and repair services (dealerships, training, tools, parts availability) could present an insurmountable barrier to ZE truck implementation.

Market demand – as with many nascent technologies, a lack of customer demand is seen as a barrier to OEMs bringing more ZE models on to the Australian market.

Culture – Trucking generally advances with slow evolutionary changes, based on extensive experience. ZE trucks represent a step-change in technology, which requires a different approach. A research-backed leap of faith is required to enter the ZE truck transition, which presents a barrier for many operators, dealers and service providers alike.

Industry confidence – The nascent market in Australia presents many unknown factors which reduce confidence in a conservative, low margin industry. The primary concern is that the truck is fit for purpose. Other confidence barriers are reliability of the new technology, resale values, future fuel/energy costs, and whether or not the ZE truck is actually better for the environment than the diesel it replaces.

As with the electric car transition, there is a lot of information available, but much of it is conflicting, overly optimistic, or even intended to deter transition. This confusion reduces confidence to switch.

Capability/Capacity – Fleets have many competing priorities from normal fleet operations, customers, and staff. Use of a ZE truck presents many differences from business as usual, so it takes commitment and time (another cost) for a fleet to learn about ZE truck adoption, training, and implementation.

Regulation – There are no regulations that specifically prohibit ZE trucks, but Australia's unique vehicle regulations (such as width) increase the cost of adapting overseas designs to the Australian market. This hurdle will only be overcome if OEMs are confident of sufficient local sales.

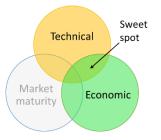
Given the additional mass required for a ZE truck, there are calls for regulations to allow mass concessions and axle limit relaxations (as implemented in other countries), as well as driving licence concessions, to ease ZE truck uptake in Australia.



6. Defining the sweet spots for ZE trucks

Around 35,000 new trucks are sold every year in Australia. Each of these is purchased for a particular application, or to cover multiple applications. As noted in section 2, only a portion of these applications are technically and economically suitable for switching to a ZE truck.

The technical suitability of a ZE truck depends greatly on its configuration (size, weight and layout) and its duty cycle (Table 1). These factors determine its overall energy requirement and the opportunities to replenish that energy (to



refuel or recharge). Each of the nine applications was assessed for its technical and financial suitability for transitioning to ZE trucks. This was done separately for the two technologies, BEV and FCEV trucks, assuming the state of technology that is expected in 2025. Only slight improvements are expected over the technology and vehicle designs available in Australia today. Improvements will reduce the impacts on payload and charging for most applications. Results are described in 6.1 and 6.2.

As part of the industry consultation for this project, workshop participants considered which segments of the market they felt would be first to adopt ZE trucks at scale. Respondents resoundingly voted for first- and lastmile delivery in urban areas, as well as trucks that have high engine hour/low kilometre travel like some waste operations. They also identified noise-sensitive operations and the enabling of night operations where that may be currently restricted.

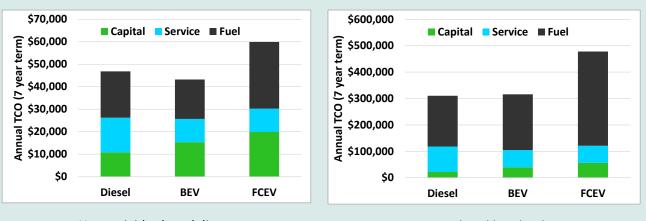
In contrast, when asked about sectors unlikely to adopt ZE trucks in the short term, long distance and highway articulated trucks were put forward, as were heavier domestic waste collection trucks.



ZE Truck Total Cost of Ownership comparison

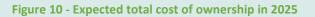
Most fleets are commercial operations and cost – usually total cost of ownership (TCO) – is an essential consideration. Assuming appropriate vehicles are available in Australia by 2025, Figure 10 provides an indicative TCO analysis using the assumptions in Table 3. The two applications represent opposite ends of economic viability, but they come to the same conclusion:

Over seven years, the TCO for a BEV is expected to be similar to a diesel, but a FCEV would cost significantly more to do the same job without significant subsidy.



Heavy rigid urban delivery

Articulated line-haul



	Heavy rigid urban delivery			ļ	Articulated line-	naul
Annual	40,000 km				250,000 km	
	Diesel	BEV	FCEV	Diesel	BEV	FCEV
Price	\$200,000	\$320,000	\$420,000	\$400,000	\$800,000	\$1,200,000
Service	40 c/km	26 c/km	26 c/km	40 c/km	26 c/km	26 c/km
Energy use	37 L/100km	900 Wh/km	7.4 kg/100km	55 L/100km	1,700 Wh/km	14.3 kg/100km
Fuel cost	\$1.40 /L	18 c/kWh	10 \$/kg	\$1.40 /L	18 c/kWh	10 \$/kg

Table 3 Main estimates for 2025 costs (4), (3), (11).

- BEV: Includes the costs for sufficient in-house charging infrastructure to support each operation.
- FCEV: Assumes hydrogen from public refuelling stations.
- All technologies assumed to have typical diesel-like depreciation over the first 7 years.



BEV trucks

Figure 11 shows applications that are expected to be technically and economically viable for a BEV truck between now and 2025. Applications in **bold** indicate higher confidence in suitability across a range of users.

Total truck market	otal truck market		
Urban delivery	Technically capable		
High frequency compactor		Economically viable	
Low frequency compactor	Urban delivery		
Site truck	High frequency compactor	Urban delivery	
Concrete agitator	Low frequency compactor	High frequency compactor	
Plant & equipment truck	Site truck	Low frequency compactor	
Sweeper	Plant & equipment truck	Regional haul	
Regional haul	Regional haul		
Line-haul			

Figure 11 - Battery electric truck sweet spots

Winners

Urban delivery trucks and low frequency compactors are the most likely to be economically viable as BEVs. These correlate with the first applications in which BEVs have been used in Australia already. A smaller proportion of regional haul and high frequency compactor operations are also likely to be viable.

Although there are exceptions, many urban delivery trucks of all sizes can avoid the mass, volume, and charging drawbacks of BEVs. This is because they generally have low energy requirements, are not fully loaded in mass or volume, and can be back at the depot overnight for a single long charge. Some exceptions would include tippers carrying bulk materials that could be regularly limited by mass, and trucks working multiple shifts that will not have sufficient time to charge.

The high frequency compactor duty cycle of repeated acceleration and braking at low speeds is especially inefficient for diesel engines and causes very high brake wear. Not only do electric motors excel at low-speed operation, but regenerative braking can reduce brake wear by two to six times in these applications, as well as reducing the size of battery required. High frequency compactors can suffer from some payload impacts, and they are only expected to be viable where there is a short distance between the depot/transfer station and the pickup area.

Regional haul BEV trucks are already in use in the US, and it is expected that at least one OEM will introduce a suitable prime mover to Australia by 2025. There are examples of large rigid trucks available in Australia that are already performing regional haul in New Zealand.

BloombergNEF support these conclusions in their latest electric vehicle outlook report:

"Electrification is also making inroads into heavier vehicles. In urban duty cycles, battery electric trucks of any size become the cheapest option for several use cases in the 2020s" (12)



Technical losers

Line-haul, concrete agitators, and sweepers are the only BEV trucks that are not expected to be technically capable in the near term. Although there are manufacturers working on BEV prime movers in the US and Europe (Tesla, Freightliner, and DAF for example), Australian line-haul trucks are amongst the longest and heaviest in the world, meaning they must carry more energy or stop more frequently to charge. Given the mass, volume, and charging limitations, BEV trucks are not expected in line-haul in Queensland by 2025.

Concrete agitators and sweepers do not travel long distances, but they require significant energy for the barrel rotation and sweeping equipment, on top of that required for driving. This high energy requirement can severely impact on these applications that generally operate at the maximum allowed payload and have very limited available space for locating batteries.

Economic losers

Economic viability is largely driven by how much energy a truck uses. The capital cost of BEV trucks is much higher than diesel, only offset by a lower cost of energy and maintenance which depend on the application and electricity price. Figure 10 in the next section details two examples.

Vehicles that currently do not use a lot of diesel cannot offset their increased capital cost. These include site trucks and most plant and equipment trucks, which spend large parts of the day sitting on a work site. Energex operates a plant and equipment truck (Figure 7) in Queensland. As discussed in Section 3, leadership and knowledge development are the likely motivations for this implementation, not economic viability.

FCEV trucks

Figure 12 shows which applications are expected to be technically and economically viable for a Hydrogen fuel cell truck between now and 2025. The applications in **bold** indicate a higher confidence that they will be suitable across a range of users.

Total truck market			
	Technically capable		
Urban delivery		Economically viable	
High frequency compactor	Urban delivery		
Low frequency compactor	High frequency compactor	None	
Site truck	Low frequency compactor		
Concrete agitator	Site truck		
Plant & equipment truck	Concrete agitator		
Sweeper	Plant & equipment truck		
Regional haul	Sweeper		
Line-haul	Regional haul		
	Line-haul		

Figure 12 - Hydrogen fuel cell truck sweet spots by 2025

Technical suitability

Like a BEV, FCEVs require new systems that add weight and take up space, which can affect payload in some applications. Up to 90L of space and 36kg of tank structure are needed to store 1 kg of hydrogen (approximately equivalent in energy terms to 10 L of diesel) (13). In the US, Class 8 prime mover chassis using hydrogen fuel cells are expected to be one metre longer to accommodate hydrogen tanks. This approach would result in a payload penalty in some long-distance line-haul operations in Australia due to our different





regulatory dimension limits, which would then constrain adoption in that market segment. However, for all applications a proportion would be technically capable of switching to FCEV by 2025.

Economic losers

None of the on-road applications are expected to be economically viable by 2025 on a pure commercial basis (that is, without government grants, subsidies, or co-investment). As with BEV trucks, economic viability is largely driven by the substitution of diesel with lower-cost energy. The high capital cost of FCEV trucks and associated fuelling infrastructure can only be offset by a much lower cost of energy and maintenance which is not expected to be the case by 2025 (14).

The most likely applications to see FCEVs are those where BEVs may not be technically capable, such as line-haul, some regional haul, concrete agitators, and sweeper trucks, but this will come at a significant price. Hydrogen fleet projects will still emerge, relying on government funding to cover the financial gap by 2025.

Based on more extensive experience in the US, the North American Council on Freight Efficiency (NACFE) suggests that FCEVs are best suited to niches that involve specific conditions, which include government financial incentives (Figure 13).

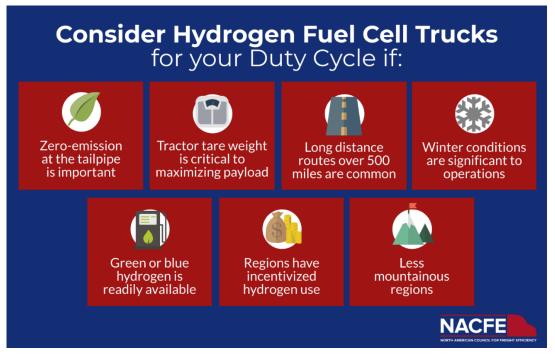


Figure 13 Potential FCEV niches (15)

6.1. Changes over time

Technology continues to improve for both BEVs and FCEVs. New materials, chemistries (batteries and fuel cells), and storage technology are in development to solve the technical barriers. It is highly likely that the impact on payload and the cost of both technologies will decrease long term, but not significantly by 2025.

These changes mean that both locally and overseas, the costs and suitable applications for ZE trucks will change as the improving technology is better understood, and as production volumes and competition increase. These changes will likely develop slower in Australia, where governments are reluctant to develop and implement the kind of supporting policies seen overseas, such as low emissions zones, diesel bans, carbon taxes, grants, and ZEV targets.





7. Understanding the uptake gap

The following sections explore the main issues related to market maturity for ZE trucks. Some are less rational than technical or economic suitability, and often steeped in beliefs or perceptions that can be overcome with experience, familiarity, and the right information. However, whether real or perceived, these will need to be addressed to achieve greater uptake of ZEVs.



Participants in the consultation workshops described their main barriers as model

availability and purchase cost (see Figure 14). Categorising their other responses into the three barrier types shows that issues related to market maturity were the most common. Confidence and knowledge were major issues, with limited understanding of aspects of ZE trucks still a challenge for most fleets. Participants recognised that many confidence issues could be overcome with the right trusted information.

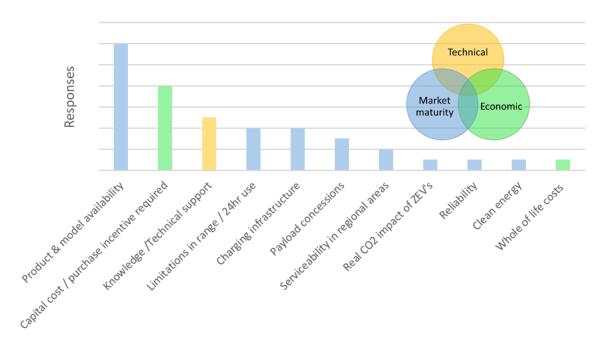


Figure 14 - Industry responses to barriers as they saw them

Some of the key issues identified by workshop participants are explored in more detail below.

7.1. Vehicle Availability

BEV and FCEV heavy vehicle technology is in its infancy. Whilst there is increasing interest from established and emerging OEMs, few models are available commercially and almost all models are in early production phases. To date, only three manufacturers supply BEVs in Australia, two of which released their first model this year. At least two groups have ordered FCEV trucks, but none have been commercially delivered to date.

Fleets can't buy what manufacturers don't make or supply.

Availability is a major barrier to adoption, and the first hurdle the market needs to overcome. It has two dimensions: availability of models for the right applications; and the volume of units required to satisfy demand. On the first issue, ZE trucks need to be the in right size, class, and configuration that their applications demand. For example, there are urban delivery applications where electric prime movers would





be highly suitable but there are no models yet available to purchase locally. McKinsey (16) cite a lack of electric truck models as a key restriction to uptake in the light and medium duty segments even beyond 2025.

While many more models are available in Europe, China, and the US, there will be significant delays between availability there and in Australia. These delays are caused by a perceived lack of market demand as well as local engineering and compliance requirements. Those OEMs who address these challenges and offer vehicles in the most viable niches will likely gain early market share and position.

This situation was recognised by participants in the industry consultations. Discussion on product availability often focussed on the heaviest articulated vehicles in the Queensland fleet and the reality that ZE models to support those tasks may be a long way off. However, participants also recognised that models for some niche applications, like moving containers around the port, may be well suited to articulated ZE trucks with around 30t GCM available overseas now. The role of restrictive regulations in damping model availability was also widely supported and discussed at length.

Model variety coupled with global demand for not only whole trucks but also batteries, sub-systems, and other components will leave the market supply constrained for at least the short term (e.g. the current global shortage of semiconductors). The consultation workshops heard from leading ZE truck manufacturers Volvo Trucks, Scania, SEA Electric, and Hyzon. All provided valuable insights about their individual journey in expanding model availability and developing models for customer segments. The common message was that the industry is at the beginning of a global wave of change, that Australia could capitalise on early learnings in other markets, and balancing supply and demand will impact the rate of uptake we see.

More ZE models in more operational segments are expected to be available in the next few years. These models will mostly be rigid trucks in the early part of the decade. Prime movers should follow the rigid models and be available closer to 2025. Manufacturers are keen to engage with operators and government alike to meet the needs of the industry, address the barriers, and accelerate the uptake of ZE trucks.

Impact - The Australian market competes with overseas markets for volume, and it has some unique regulations that constrain the number of vehicles that can be imported without changes. With relatively small total sales volume and few supportive policies to make the business case compelling, manufacturers have not prioritised supply to Australia. Yet without a supply of both models and volume, organic uptake of ZE trucks will be constrained and slow.

7.2. Energy & fuelling infrastructure

The infrastructure required to support ZE trucks includes both the energy itself (electricity and hydrogen), as well as charging and refuelling facilities. The two ZE technologies have very different requirements for replenishing energy, but both suffer from similar perceived and real barriers. Some of these can be overcome with knowledge, but others involve significant cost.

Access to suitable charging is seen as a barrier for BEVs. However, the reality is that the initial deployments of BEV trucks will likely be charged at their depots and/or distribution centres, in a self-contained environment. Obtaining suitable charging equipment is not a constraint, but planning the required solutions is a knowledge gap. Contrary to some beliefs, any BEV truck currently offered in Australia can be charged with a common 32A, 3 phase connection. Very few depots would have to upgrade current energy supplies to operate one or two BEV trucks.

In contrast, larger fleet deployments will place high demands on site electricity infrastructure if large numbers of vehicles or multiple fast chargers operate simultaneously. Negotiation with connection providers





(Distributed Network Service Provider, DNSP) will likely be needed for larger fleets to secure megawatt site supplies. Connection applications and upgrades are not fleet core business, take many months, and costs are unpredictable. Engagement with the relevant DNSP is best done as early as possible in the procurement process. In some cases, fleets are aware of their truck replacement cycle many years in advance so could being planning site energy upgrades well before they are required.

Electric trucks travelling longer distances will require enroute charging, with both availability and speed being potential barriers. The charging network in Queensland and across Australia is growing, driven by electric car needs. These chargers can often deliver more power than currently available trucks can use². No current truck can manage an 80% charge within an hour. Improvements in electric truck charge speeds are expected to catch up with or exceed models of electric bus and car already on the roads in Queensland.

Similarly, the availability of hydrogen and refuelling stations is a barrier to FCEVs. The first three public hydrogen fuelling stations in Australia were only opened this year. They are also costly, representing up to 70% of the hydrogen retail cost (14). These stations are small, only capable of displacing an estimated 200L - 750L of diesel per day³. Given the specialisation and scarcity of both fuelling stations and FCEVs, any new deployments will require considerable coordination between fleets, OEMs, fuel suppliers, and retailers.

Hydrogen fuel can be produced on-site or pumped or trucked to a filling station from a centralised production site. Of the demonstration sized plants planned for green/renewable hydrogen in Australia so far, most are to supply hydrogen to other industries such as ammonia production, refining, natural gas blending, and export. In the early years at least, competition from these sectors will compete with the transport sector for hydrogen supply. Unlike electricity, which is effectively confined in a domestic energy market, large-scale hydrogen exports will create a new international fuel market that could see costs increase significantly as it did for east coast LNG as it went from a mostly domestic fuel to a globally traded commodity.

7.3. Market demand

Low ZEV sales are often attributed to low demand. This was also the case in the light vehicle market, despite many surveys showing customer intended their next purchase to be a ZEV.

Consultation participants in this project were asked how advanced their plans were in considering a transition to ZE trucks. Almost all operators and supporting organisations had taken their first steps or developed business cases for initial vehicles. Four organisations had placed orders for or received their first vehicle. This shows not just interest, but a preparedness to put money down to at least assess vehicle suitability.

If OEMs were confident of consistent high demand, Australia would likely have more access to the many ZE truck models currently available worldwide. Higher demand for ZE trucks overseas has been achieved via a combination of targeted long-term policies including low emission zones, investment support for manufacturers and fleets, impending diesel vehicle bans, and organisations willing to lead the transition.



² Fuso eCanter = max 50 kW; SEA electric, max 100 kW; Volvo FE 150kW. Queensland electric superhighway 33-100 kW, RACQ/Chargefox and Evie networks Ultra-rapid chargers 350 kW.

³ 22-80kg of Hydrogen a day (23), with estimates for efficiencies and regeneration.



7.4. Culture and change

For a conservative, high capital cost industry like truck manufacturing, responding to rapid changes and disruption can be difficult. After a century of development and entrenched culture, this change will be harder for some industry actors, but it is a journey that must be navigated to achieve societal goals.

Fleet management and procurement

A road freight fleet manager's role is one of risk avoidance and mitigation based largely on experience, either personal or collective. What works for me, what have others used, what didn't work for others, are common thoughts that shape decisions and result in a bounded rationality (rules of thumb). This approach works well for vehicles and technologies that have had years or decades to prove their worth, but not as effectively for nascent ZE technologies.

As outlined in Sections 3 and 4, larger private and government fleets have been first movers in adopting zero emissions trucks, driven by:

- customer requirements (typically a large multinational or government contract),
- a sustainability initiative or commitment, or
- wanting to lead or differentiate themselves.

These initial deployments will help build confidence in the industry but are yet to result in any fleet switching its whole fleet or broader uptake across the industry. There is still scepticism in parts of the workforce and support for cultural evolution will be required to build confidence in even the most proactive fleets.

Dealer staff

Selling ZE trucks which have complex energy requirements is a new challenge for dealerships. Dealer sales staff are accustomed to learning about new models and even new technologies. This shift has been shown to be more challenging in the light vehicle sector where dealers have actively avoided selling ZEVs (17).

Some truck manufacturers have embraced the change, developing tools and training for sales staff and customers to assess the suitability of ZE trucks in their operation. Sales teams' attitudes and beliefs directly influence the adoption of ZE vehicles (both positively and negatively), as do their KPIs. If the effort and time of selling a ZE truck affects achievement of sales targets, they may avoid doing so. OEMs and dealers will need to navigate these pressures in the early part of the transition where much of the sales process is spent providing education to fleet and procurement managers.



7.5. Confidence

Switching to a ZE truck is at least partly a leap of faith, relying largely on OEM and dealer claims. Even diligent research will likely only reveal published experience from other applications or even other countries. But before changing, managers want confidence that examples are relevant to their business and their operation will continue unimpeded. Below are the many elements that workshop participants said needed to be clear in their minds.



Fleets purchase vehicles to fulfil contract requirements and to ensure stable revenue. Reliability and uptime are often as important, or more important, than the direct cost of maintenance. This includes access to appropriate parts and services. The word of the dealer or OEM that backup service will be available for a new technology is sometimes not enough to satisfy concerns.

More accurate information was identified as critical to building business cases to support fleet decisionmaking. A primary concern was uncertainty about future resale value of ZE trucks, with depreciation often the biggest component of whole of life costs (or TCO).

Operating costs of battery electric trucks are expected to be significantly lower than diesel trucks in some applications. But these savings can only be realised if the initial barrier of capital expenditure and confidence of resale value can be overcome.

For electric truck deployments, grid connections and upgrades are significant blind spots for fleet managers. Fleet operators at the workshops mentioned the process around grid connection upgrades is uncertain, unlike diesel. Trial case studies with clear, independent data would help build confidence, and cost information could help with business case development. Data sourced from manufacturers or suppliers is less trusted and often discounted by fleet managers when estimating savings.

Some of the uncertainty is due to inconsistent or incorrect information. Workshop participants were not sure about the true environmental impact of ZE trucks, noting the embedded emissions within batteries. While some studies have explored this issue for light vehicles in Europe (18), there is not much relevant data for trucks in Australia.



7.6. Organisation capacity & capability

Fleets often don't know what information they need about ZE trucks and are not sure where to get it. They also have many competing priorities from operations (compliance, breakdowns, scheduling), customers, and staff – with limited spare capacity to

Fleets are so stretched with operational challenges, where will learning about new tech fit?

learn about and plan complex changes. Typically, the smaller the fleet the greater the capacity constraint. Making it easier for fleet managers and procurement staff to build confidence is the key to overcoming this barrier at the purchasing stage.

In terms of capabilities, fleets need to shift their operational view from one that is not usually energy constrained (diesel) to one that will likely be limited by the onboard energy (or time and payload aspect related to it). Having the ability to assess energy requirements of their current fleet and then model changes with ZE technology is not a core business skill. OEMs offering ZE trucks may need to step in to support them. When a ZE truck is added to a fleet there are many new things the entire team needs to learn, which is a further capacity drain. Training for drivers, depot staff, technicians and schedulers may be required. Traditional training sources such as TAFE have been slow to meet these needs, so more support may be required from OEMs or the function removed from the depot, going back to the dealer.

7.7. Regulation

There are no inherent restrictions to ZE trucks in Australia, but some regulations impact their potential uptake. Were these to be overcome the uptake of ZE trucks could be greatly improved. Each of the issues below were mentioned by consultees in the workshops.

Mass and dimension limits

The maximum permissible width of heavy vehicles in Australia is narrower than those in Europe and the USA, both major sources for emerging ZE truck models. This results in re-engineering and/or different components for imported models to be made Australian compliant. The cost of this engineering spread over a relatively small sales volume increases costs and restricts model availability. There are many historical reasons for the dimensions prescribed in the Australian Design Rules (ADRs) but a shift in technology could be the catalyst to harmonize regulatory requirements.

BEV trucks are heavier than diesel trucks due to the additional weight of battery packs and motors versus engines and fuel. This can be as much as a 30% tare weight increase, with the most impact on the front axle. If a diesel truck is already at or close to its maximum weight, attempting to do the same task with a BEV may require an operational change (less payload, smaller body, or increased vehicle movements) or a switch to a larger vehicle class (higher GVM or axle capacity). This may also increase costs, dimensions, and licence requirements. The EU has introduced concessions allowing ZEV trucks to operate above the maximum limit to offset the payload impact of the heavier powertrain (19).

Licencing limitations

Some fleets prefer trucks that can be driven with a car license because drivers are easier to recruit. This is especially important in online grocery delivery and tool of trade vehicles. In New Zealand, BEV trucks receive a concession for license class (6.5t vs 4.5t in Australia) to reduce the payload impact of the tare mass increase.





8. Insights and Recommendations

The sections below recommend actions to overcome the barriers identified in the consultation workshops and sections above. Recommendations are divided into stakeholder groups and are considered as either:

Supporting policy – provides a clear intention or path to overcome barriers and provide an environment for ZE truck uptake.

Foundational – required to achieve baseline organic uptake beyond a few trial ZE trucks.

Accelerative – boosting effect on the organic baseline ZE truck uptake.

While most actions can be implemented individually, they often have a greater impact when coordinated and combined. No single stakeholder group can transform the market. Collaboration and coordination is required across all stakeholder groups in Queensland.

8.1. For all stakeholders

Recommendation	Action	Action type
Define heavy vehicle duty cycles: There are no duty cycle definitions in Australia that fleets can use to compare	Define and develop duty cycle profiles Operational and energy profiles of each duty cycle are required to provide a baseline for ZE truck compatibility. This includes measurement of real-world operations and how they differ to one another.	Foundational
performance or assess a ZE truck suitability. This action could be for government, OEMs, researchers, or NGO.	Support fleets to assess ZEV readiness. Fleets assess real-world activity against defined duty cycles to gain confidence that the diesel truck tasks can be met by capabilities of ZEVs. Various stakeholders have a role to play.	Accelerative
	Collate vehicle population data by duty cycle. Vehicle sales are not currently tracked by the duty cycles used in this paper. Segmenting the fleet in this way would help quantify the size of the potential market for ZE trucks and the benefit of policy actions.	Foundational
Collaborate. The ZE truck transition is complex and has many stakeholders. Ensuring all parties are focussed and	Work across sectors to showcase and enable change. Developing hubs, precincts and ecosystems of ZE trucks with collaboration between all stakeholders can reduce costs, increase reach, and build confidence quickly.	Accelerative
building on the work of others will accelerate transition. QTLC can take a leading role in this process.	Share the wins and lessons. Confidence is key to the transition and early lessons can provide this to fleets close to a decision. Share information via a central source (e.g. NGO) and active learning events rather than passive.	Accelerative



8.2. For Governments

There are many policy levers available to governments at all levels to support clean technology transition within the transport and logistics sector. These ensure Queensland will meet its increasing freight task, while achieving energy productivity gains and emissions reductions.

Recommendation	Action	Action type
Review and integrate policy: Address policy distortions which constrain adoption of innovative technology.	 Harmonise regulations to increase technology availability. Australian design rules and standards currently preclude overseas ZE trucks from being directly compatible and reduce availability. Standards should be aligned to allow ZE truck models from compatible markets to be imported. National collaboration on emissions targets. A lack of clarity on how to reduce transport emissions reduces confidence in those who need to act. Take a clear stance on heavy vehicle emission standards to provide industry confidence. A clean energy plan for transport. The energy sector has seen significant focus on decarbonisation with plans and targets in place. Transport remains disconnected from these plans, but its impact in terms of energy and emissions is growing. A clean energy plan is needed. 	Supporting Policy
Develop and implement effective policies and incentives. Incentivise action towards goals and/or disincentivise practices with negative impacts.	 Policies to renew an ageing fleet. The community bears the cost of an ageing truck fleet through illness and health costs. Internalising those costs via fees & charges could support ZE technology. Access incentives for ZE trucks. Access concession such as night-time delivery, access to special use lanes, and low emission zones would all recognise the benefits of ZE trucks. NHVR and states should provide concessions for mass and licencing to offset the loss of payload in ZE trucks. Incentives to reduce operating costs: Industry confidence could be improved by sending a policy signal through fee exemptions or discount periods on registration, stamp duty, and tolls. Incentivise to reduce capital costs: Capital cost is regularly noted as a barrier to uptake. Providing tax offsets, grants, rebates, or co-investment initiatives will increase ZE truck uptake. 	Supporting Policy



Recommendation	Action	Action type
Transport industry funding: Allocate budget for transport efficiency to support improvements across the	Recovery/stimulus packages. Economic stimulus, such as Covid-19 or natural disaster recovery, should include environmental conditions or incentives. Funding requirements such as setting and reporting on emissions goals, or building back better, with requirements such as funding ZE vehicles and infrastructure as part of the package.	Accelerative
broader economy, including new local businesses and manufacturing.	Infrastructure project planning. Targets to improve transport energy productivity and reduce emissions should be included as criteria in government projects. This would signal to all stakeholders the need to shift to ZE trucks over time.	Foundational
	Support <u>cost-effective</u> recharging/refuelling infrastructure. Significant public funds have been put to fast-charging networks for light vehicles. Future public funding should go to the most cost-effective approach; target sites likely to see high utilisation; and be tied to data sharing requirements to inform future investment.	Accelerative
	Research, Development & Demonstration funding. Resolve knowledge and confidence barriers by funding research and development projects that support ZEVs in Queensland settings. This should include support for the local truck industry to bring and develop products locally.	Accelerative
	Develop a contestable fund for ZE trucks. Upfront costs for ZE trucks will continue to be a barrier for some time. A contestable fund for competitive grants (like NZ) could support new ZE rollouts.	Accelerative
Lead with government fleet and contracts: Governments can play a key role in setting	Government fleet policy and targets. Include requirements and metrics to drive ZEV transition in government fleet (e.g. NSW and Tasmania), expanding from light vehicles to light commercial vehicles and trucks where relevant.	Supporting policy
an example and leading innovation through their contracting arrangements.	Insert criteria for suppliers into government contracts. Government tenders billions of dollars in contracts each year. Contracts supporting major infrastructure projects could favour suppliers who use ZE trucks in at least part of their fleet or include ESG assessment criteria. NSW previously used a program called SPECTS to reduce community impacts in major urban projects.	Supporting policy



8.3. Suppliers and service providers

Truck operators rely on an ecosystem of suppliers and service providers like fuel stations, workshops, training organisations and the finance sector. This ecosystem needs to expand and adapt to support ZE trucks. Hydrogen needs to be produced, distributed, and dispensed. BEV trucks will need support from grid operators and energy retailers. Each part of the ecosystem can act to support & accelerate ZEV adoption, including those below.

Recommendation	Action	Action type
Energy and charging providers need to engage with truck fleets: BEV trucks will first emerge in back-to-base operations (waste, council works, urban distribution), and will need support from the electricity industry.	Electricity connection providers to assist fleets. Electricity connections for larger and centralised fleets pose a significant challenge when transitioning to BEV trucks. DNSP's should streamline the process for connection assessments and upgrades to remove this barrier to larger BEV fleet transition. Early engagement with fleets who plan to transition is required.	Foundational
	Charging providers to engage and educate fleets. Fleets need to accurately understand their vehicle charging requirements and the interaction with the grid. Charging equipment suppliers should engage with truck fleets, provide lessons and insights, and assist transition planning.	Accelerative
Financiers and Fleet Management Organisations (FMOs) to tailor ZEV offers: Due to the higher upfront purchase price of ZEVs, FMOs can play a strong role enabling their adoption.	 Financiers and FMOs to lead and enable fleets. Even with a better TCO, upfront capital cost of ZEVs can still be a barrier due to financial access. FMOs can provide easier access to capital for ZEV buyers, accept greater uncertainty during early transition, and enable rather than constrain uptake. Provide preferential finance packages for ZE trucks. There is a requirement for Better finance rates for ZE trucks Improved residual values for ZE trucks Some finance providers offer preferential rates for ZEV personal vehicles which could be extended to ZE trucks. Residual values for ZE trucks could be less conservative to support a better business case. 	Accelerative
Provide heavy vehicle refuelling / recharging: Despite limited current demand, all public DC fast charging and hydrogen refuelling sites should consider heavy vehicles access.	 Provision of public heavy vehicle charging infrastructure. DC fast chargers currently being installed in areas frequented or nearby truck routes or depots should include access considerations for trucks. Upgrade current DC fast chargers to suitable for trucks. Many current DC charging stations could be suitable for smaller trucks (Fuso eCanter, SEA 300). However, the size of the truck may make other charge bays inaccessible. Longer charge cables or access to DC ports for trucks to use their own longer cable would alleviate this problem and build confidence for fleets operators. 	Accelerative



8.4. For the freight supply chain

Downstream actors in the freight supply chain include large goods manufacturers and retailers (shippers) as well as logistics coordinators who engage the services of fleets. These customers can influence fleet vehicle choices through contracts, setting targets, and collaboration partnerships.

Recommendation	Actions	Action type
Provide favourable conditions to fleets that operate ZE trucks: Use contract terms and conditions and other incentives to encourage fleets to try or switch to ZE trucks.	 Incentivise fleet innovation. Shippers can support the transition to ZE trucks using a range of different options – from enforced requirements to subtle encouragement. A leading retailer has committed to all deliveries globally being made with ZEVs by 2025, motivating carriers who want that contract to shift to BEVs. Other incentives include preferential rates, longer contracts to amortise the higher truck cost, alternative financing, pooling buying power, and promotion and marketing. Freight customers to expand the ecosystem. ZE trucks require a fresh approach, and shippers and freight customers can support fleets by making their facilities part of the ecosystem. One example is providing suitable charging at the delivery site (e.g. retail store) to charge while unloading, reducing the size of the battery required for a BEV. Support fleets with knowledge and insight. Shippers are often large, well-connected organisations with influence. They can work with carriers by bringing experts into their supply to help assess viability and opportunities. They may also have experience they can share from ZEV projects in other cities, regions, or countries. 	Accelerative
Develop zones and precincts as catalysts for change. Freight movements are often concentrated in precincts and industrial zones, which can be used to support early adoption collaborations to build industry confidence.	Develop zero emission hubs and precincts. Freight hubs such as ports, industrial parks, rail heads, and intermodal terminals are areas that can support higher numbers of ZE trucks. This aggregates demand for fuel/energy (improving the business case). It also demonstrates viability and offers opportunities for ecosystem users to collaborate. Incentivise ZE fleets. Precincts can preference ZE trucks in term of access, queuing, or differential fees, recognising their environmental and other benefits. Diesel trucks could be levied to offset the impact they have and fund ZE truck benefits. Low emission zones could also be formalised in future as done overseas (e.g. Port of LA). Leverage off-road applications. Payload constraints due to regulatory barriers (axle loads, mass/dimensions) do not apply on private roads. These private areas allow ZEVs to be used unconstrained, demonstrating technology readiness, and providing more options for models that can't be used on-road (e.g. left-hand drive).	Accelerative



8.5. For fleets

Fleet operators are the ultimate decision maker in the transition to ZE trucks, faced with balancing the benefits and challenges. They are unlikely to switch unless they have suitable models available to suit their application, the business case is favourable, the solution does not impact normal operations, and they are confident it will work. They also need to consider whether they will lead, follow, or lag the rest of the industry.

Recommendation	Action	Action type
Make a strategic choice to lead or follow. There are benefits in each approach. Not everyone can or should lead the charge, but those that want to need to act.	 Decide the triggers for a switch. Some companies want to lead to differentiate themselves, others will learn and follow, while some will only switch when it is much cheaper to do so. Each company should decide what its strategic drivers are and what conditions need to be met to shift to ZEVs. Use that to inform and drive decisions. Monitor the market. Suitable models, suppliers, charging/fuelling locations, and costs change quickly in a new technology market. Monitor these to inform the triggers above. Plan and commit resources. Leader fleets should formalise the switch in their strategy, operations, and fleet purchasing policies. This could start with trials and data gathering. 	Foundational
Understand the current diesel fleet and its potential to switch. Many fleets tack fuel use but will need a more detailed understanding of energy consumption to make the switch to ZE trucks.	 Assess fleet data to find suitable ZE opportunities: Analyse current fleet data to ensure it is accurate before making any ZE assessments. Then assess ZE suitability using energy data on different tasks, routes, and duty cycles. Use OEMs, dealers & experts to build capacity. Engage with ZE truck manufacturers on availability & capability: Begin the process early to better understand ZE truck considerations and to match vehicles and tasks using data. Develop a business case: Detailed analysis to understand the breakeven point/ payback. It should include an operational impact assessment, capital/operating costs, co-benefits. Prepare a fleet transition plan: Prioritise vehicles and tasks in the fleet to support a staged rollout. Adjust assumptions, trigger points, and resources with any learnings. Seek out expertise: Recognise your company's limits in knowledge and resources. Use advisors with expert knowledge and experience – be they other fleets, suppliers, or engineers/consultants. Engage early to ensure accuracy and relevance of results and plans. 	Foundational
Take the first step. Where all requirements are met the fleet should buy and operate their first ZE truck	 Procure wisely: Ensure that the model and any supporting equipment and infrastructure is well understood before the contract is signed, including warranty and future upgradeability. Capture data and establish monitoring/feedback: Make the effort to track performance, energy use, costs, battery degradation, aftermarket support, etc to inform future decisions. Share with others. 	Accelerative
Establish partnerships.	Collaborate and nurture partnerships. Collaborations can often achieve more than an individual company, and some decisions are easier with broader cross-sector knowledge.	Accelerative



8.6. For vehicle manufacturers

Vehicle manufacturers are the source of trucks, trust, and much knowledge for fleets. As such, they are critical to the transition.

Recommendation	Detail	Action type
Provide leadership and differentiation. The industry looks to OEMs for direction on truck technology. By controlling what models are available, they shape purchasing decisions and can provide a clear message to industry.	 Actively engage fleets in ZE truck planning. Consultation shows a clear customer appetite for ZE trucks. Combining pockets of strong interest with the most suitable applications should inform ZE truck model introductions. Expand model availability. Offering ZE trucks in the most viable niches for Australia will help OEMs establish early market share and first movers with broad fleet coverage will be seen as leaders. 	Accelerative
	Overly pessimistic/optimistic promises will delay the shift as customers wait for next year's model. Share success stories to build market confidence. Include specific details about the application and implementation requirements to help others understand what is required. Expand to new niches: As technology develops, energy infrastructure expands, and more	
	customers become interested, models can be offered into new niches. Support and educate the market: Consultation showed a clear customer appetite for ZE trucks. Addressing the knowledge gaps and perceived and real barriers will assist.	
 Help customers assess suitability. Operators are still early in their knowledge journey. They need support to understand differences and best applications. Develop Partnerships. The diesel paradigm of simply selling trucks and leaving everything else to fleets / the market will not work with ZE trucks. 	 Provide assessment tools or rules of thumb. Clearly establish which customer applications would be well suited for current ZE truck offerings and communicate it widely. Educate and upskill dealers about ZE truck suitability in terms of (a) duty cycles; (b) driving range (supporting the required charging time); and (c) total cost of ownership. 	Foundational
	Educate service providers. First responders (emergency personnel), second responders (tow truck operators & mechanics) and vehicle inspectors all need to understand ZEV special requirements.	
	Assist transition planning. Customers' vehicle replacement schedules can be used to plan largespikes in demand, including effects on infrastructure and depots over several years.Engage with coordinating bodies including associations, government, and NGOs.BEVs: Actively engage electrical contractors, DNSPs and charging providers, to understand	Foundational
	compatible products and the depot planning process for ZE truck rollouts. FCEVs: Actively engage fuel, fuelling station providers and fleets. Necessary to coordinate the simultaneous rollout of hydrogen infrastructure with FCEV vehicles (or risk failure like LNG/CNG).	



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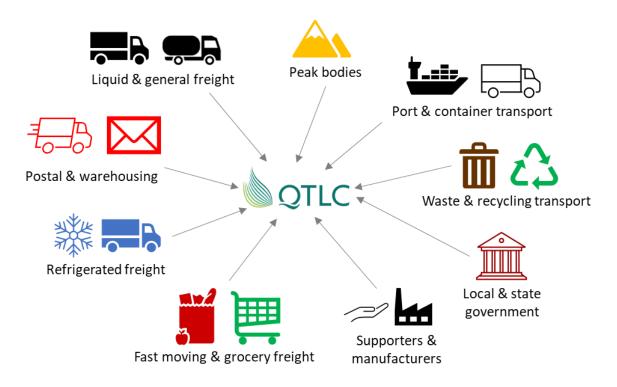
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Appendix A

Industry's view

QTLC feels the industry view is paramount to the development of any policies and programs for ZEVs. Organisations are at different stages of their sustainability and technology journey, so meeting them where they are in their journey is important to achieving progress. The project team conducted industry consultation workshops with fleets from across Queensland, spanning many freight types to understand the challenges they face in transitioning to ZE trucks. The three consultation workshops included 14 fleets, 4 peak bodies, and 8 associated organisations covering the groups outlined below. Their broad and eclectic views on the present and future of zero emission trucks provided deep insights into what they need to engage in the shift to ZE fleets.

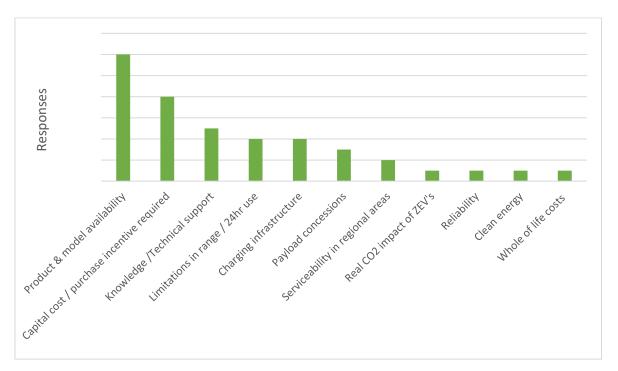


We asked fleet operators questions about their ZE truck journey, the issues they perceive or have experienced, and what would be required for them to transition to ZE trucks in the coming years.

When asked how advanced they were in considering a transition to ZE trucks, almost all operators and supporting organisations had taken first steps or developed business cases for initial vehicles. Four organisations had placed orders for or received their first vehicle to trial and operate. This shows there is strong interest and appetite for ZE trucks across the industry.

The workshop participants described the barriers as they saw them. Product and model availability was the dominant hurdle, followed by initial cost to purchase. Education was also clearly an opportunity, as knowledge around every aspect is still low in most fleets and it was recognised that many issues could be overcome with the right, trustworthy information.





Discussion on product availability often turned to the heaviest articulated vehicles in the state's fleet, recognising that ZE models to support those tasks was a long way off. However, some niche applications like those at the port moving containers may be well suited to articulated ZE trucks with around 30t GCM now.

The industry recognises that ZE trucks offer several benefits to themselves and society at large. Of those benefits the workshops identified it was the leadership and branding benefits that stood out strongest. Operators and their customers could benefit from the messaging and signal that ZE trucks send. Participants also recognised the potential emissions reductions, operating cost savings and simplification that ZE trucks can unlock.

The groups considered the segments of the industry where they felt ZE trucks were likely to work well and the responses were resounding for first- and last-mile delivery in urban areas, and trucks that have high engine hours/low kilometre travel like some waste operations. They identified noise sensitive operations and the enabling of night deliveries that may be restricted now. In contrast, when asked about the sectors where ZE trucks are not likely to be adopted in the short term, long distance and highway articulated trucks were nominated, as were heavier domestic waste collection trucks.

The drivers for change to ZE trucks were identified by the groups as (in order of popularity):

- 1. Incentives Funding to support trials and purchases of vehicles would remove a key barrier. Other ongoing support such a registration concessions could support a better business case.
- 2. Policy
 - a. The need for Government and/or organisational targets on emissions or technology uptake. This sends the greatest signal that change is here to stay.
 - b. Payload concessions for heavier ZE trucks was a standout for enabling various segments of the industry: a few tonnes could make all the difference to being able to use a ZE truck.
 - c. Low emissions zones or curfews which favour ZE trucks could be a catalyst to uptake, either in areas of cities or in specific precincts.



- 3. **Technology** development of and access to more ZE truck models; overcoming the refuelling infrastructure challenges, from grid connections to hydrogen refuelling access.
- 4. **Knowledge** not just for fleets to overcome concerns about fit for purpose and resilience, but for the supporting industry and customers. Helping the finance industry to understand the cost of ZE trucks and their operating model could see better aligned loan structures.
- 5. **Motivation** for organisations to be leaders.
- 6. **Investment** in refuelling and recharging from the private sector.

More, accurate information was identified as key to the decision-making process for fleets to build business cases for ZE trucks. The primary concern is around certainty of resale values for ZE trucks in future years, which is often the biggest element of whole of life costs. Uncertainty can stop a business case in its tracks.

For electric truck deployments, grid connections and upgrades are significant blind spots for fleet managers. They mentioned the process and certainty around grid connection upgrades is not clear or predictable, which isn't even an issue for diesel. Trial case studies with clear, independent measurement would be helpful to build confidence and develop business cases. Manufacturer-sourced data is treated with caution and often the claimed benefits are discounted by fleet managers in their assessments (a factor also seen overseas).

Workshop participants resoundingly identified that the long-term success of the trucking industry was dependent on a transition to ZE trucks. However, they felt that emissions reduction was not as front of mind in fleet purchase decisions within their organisations as it could be.

On balance, fleets and other organisations that joined the workshops were keen to engage in the transition to ZE trucks where fit for purpose models are available and it makes financial and organisational sense.

A.1 Manufacturer's view

To support the industry consultations, participants heard from leading ZE truck manufacturers Hyzon, SEA Electric, Scania, and Volvo Trucks. These manufacturers shared their approach to developing and offering models to the market and their individual journey in expanding model availability. The consensus was that we are at the beginning of a global wave of change, that Australia could capitalise on early learnings in other markets, and balancing supply and demand will impact the rate of uptake we see.

More ZE models in more operational segments are expected to be available to the Queensland market in the next few years. These models will mostly be small, medium, and large rigid trucks in the early part of the decade. Prime movers are expected to follow the rigid models closer to 2025. The manufacturers were keen to engage with operators and government alike to meet the needs of the industry, address the barriers, and accelerate the uptake of ZE trucks.



The Queensland Transport and Logistics Council (QTLC) is the respected agent of the Queensland Freight Industry. We aim to drive continual performance improvements in Queensland's freight and logistics sector, delivering improved productivity, safety and environmental benefits for all Queenslanders. We strive to change the way Government & Industry connect and work together to deliver Sector based improvements.

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